



# **PORTFOLIO BUDGET STATEMENTS 2007-08**

**EDUCATION, SCIENCE AND TRAINING PORTFOLIO**

**BUDGET INITIATIVES AND EXPLANATIONS OF  
APPROPRIATIONS SPECIFIED BY OUTCOMES AND OUTPUTS BY AGENCY**

**BUDGET RELATED PAPER NO. 1.5**

## 2007-08 BUDGET PAPERS

Budget Speech	
No. 1	Budget Strategy and Outlook 2007-08 Contains information on the economic and financial outlook, together with information on the fiscal strategy.
No. 2	Budget Measures 2007-08 Provides a comprehensive statement on the budget expense, revenue and capital measures in the 2006-07 Budget.
No. 3	Federal Financial Relations 2007-08 Provides information on the Australian Government's financial relations with the States, Territories and local government.
No. 4	Agency Resourcing 2007-08 Contains information on resourcing for Australian Government agencies (including the Appropriation Bills Nos. 1 and 2 and the Appropriation (Parliamentary Departments) Bill No. 1).

## 2007-08 BUDGET RELATED PAPERS

No. 1	Portfolio Budget Statements Detailed information on the expected financial position of each Australian Government agency for 2007-08.
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## **The Hon Julie Bishop MP**

Minister for Education, Science and Training

Minister Assisting the Prime Minister for Women's Issues

Senator the Hon Paul Calvert  
President of the Senate  
Australian Senate  
Parliament House  
CANBERRA ACT 2600

The Hon David Hawker MP  
Speaker  
House of Representatives  
Parliament House  
CANBERRA ACT 2600

Dear Mr President  
Dear Mr Speaker

I hereby submit Portfolio Budget Statements in support of the 2007-08 Budget for the Education, Science and Training Portfolio.

These statements have been developed, and are submitted to the Parliament, as a statement on the outcomes for the portfolio.

I present these statements to provide accountability to the Parliament and, through it, the public.

Yours sincerely

A handwritten signature in black ink that reads 'Julie Bishop'. The signature is fluid and cursive, with a large loop at the end of the name.

JULIE BISHOP



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# **PURPOSE AND STRUCTURE OF PORTFOLIO BUDGET STATEMENTS**



## **PURPOSE OF THE PORTFOLIO BUDGET STATEMENTS**

The purpose of the 2007-08 Portfolio Budget Statements (PB Statements) is to inform Senators and Members of Parliament of the proposed allocation of resources to Government outcomes by agencies within the portfolio. Agencies receive resources from the annual appropriations acts, special appropriations (including standing appropriations and special accounts), and revenue from other sources.

A key role of the PB Statements is to facilitate the understanding of proposed annual appropriations in Appropriation Bills No. 1 and No. 2 2007-08 (or Appropriation Bill [Parliamentary Departments] No. 1 2007-08 for the parliamentary departments). In this sense the PB Statements are Budget related papers and are declared by the Appropriation Acts to be 'relevant documents' to the interpretation of the Acts according to section 15AB of the *Acts Interpretation Act 1901*.

The PB Statements provide information, explanation and justification to enable Parliament to understand the purpose of each outcome proposed in the Bills.

As required under section 12 of the *Charter of Budget Honesty Act 1998*, non-general government sector entities are not consolidated into the Commonwealth general government sector fiscal estimates and accordingly, these entities are not reported in the PB Statements.

## **STRUCTURE OF THE PORTFOLIO BUDGET STATEMENTS**

The Portfolio Budget Statements (PB Statements) are presented in three parts, aligned in several ways to the Budget Papers, as outlined below.

<b>Part</b>	<b>Description</b>
<b>Purpose and Structure of the Portfolio Budget Statements</b>	
	An introduction, explaining the purpose of the PB Statements, the structure of the document, and styles and conventions used.
<b>Portfolio Overview</b>	
	A brief overview of the portfolio. Portfolio outcomes are depicted in a chart outlining the structure of the outcomes to which the portfolio contributes. This includes a table for Australian Indigenous Expenditures for the portfolio.
<b>Agency Budget Statements</b>	
	For each agency within the portfolio, a budget statement is presented in five sections:
<b>Section 1: Overview</b>	A brief overview of the agency.
<b>Section 2: Resources</b>	A reconciliation of agency resourcing information from the <i>2006-07 Mid-Year Economic and Fiscal Outlook</i> to the 2007-08 Budget. Includes key changes to the agency's estimates and a table of appropriations and other revenue sources for both Administered and Departmental appropriations.
<b>Section 3: Outcomes</b>	A brief description of the agency's outcomes and, where applicable, Budget measures in summary form. Details the contribution of the agency's outputs to the outcome, performance information for the outcome(s), outputs and administered activities, and planned evaluations. Notes upcoming competitive tendering and contracting that is of a material or sensitive nature. Links the resources appropriated and their application to the agency's outputs and to Administered items.
<b>Section 4: Other reporting requirements</b>	Includes purchaser-provider and cost recovery components.
<b>Section 5: Budgeted financial statements</b>	The agency's budgeted financial statements in accrual format, covering the Budget year, the preceding year and three out-years.
<b>Glossary</b>	Explains key terms.

## PORTFOLIO BUDGET STATEMENTS AND BUDGET PAPERS

Comprehensive information on all government decisions announced in the Budget are in Budget Paper No. 2, *Budget Measures 2007-08*. The PB Statements include Budget appropriations for this Budget in each agency's Table 2.2, 2007-08 Budget Measures.

The following chart shows the parts of PB Statements which relate to specific Budget papers.

Budget Paper	PB Statements
<b>Budget Paper No. 1: Budget Strategy and Outlook</b>	
<b>Statement 1: Fiscal Strategy and Budget Priorities</b> Overview of the fiscal and economic outlook	Portfolio structure (Agency) Overview (Agency) Resources for 2007-08
<b>Statement 2: Fiscal Outlook</b> Budget aggregates and variations to the fiscal balance estimates	(Agency) Resources for 2007-08
<b>Statement 10: AAS Financial Statements</b> Accrual financial statements for the general government sector	(Agency) Budgeted financial statements
<b>Budget Paper No. 2: Budget Measures</b>	
Budget revenue, expense and capital measures	(Agency) Resources for 2007-08
<b>Budget Paper No. 3: Federal Financial Relations</b>	
Information on the Australian Government's relations with States, Territories and local government, in particular, Specific Purpose Payments (SPPs)	(Agency) Resources for 2007-08 (Agency) Outcomes
<b>Budget Paper No. 4: Agency Resourcing</b>	
Resourcing for Australian Government agencies, including Appropriation Bills	(Agency) Resources for 2007-08

## **TERMINOLOGY AND DEFINITIONS**

### **Departmental and Administered Distinction**

Under the Australian Government's accrual-based budgeting framework, and consistent with Australian Accounting Standards, transactions that agencies decide (departmental transactions) are separately budgeted for and reported on from transactions agencies make on behalf of others (administered transactions). This ensures that the transactions decided by agencies are reported separately from other transactions in their accounts.

#### **Departmental**

Revenues, expenses, assets and liabilities in relation to an agency or authority that are controlled by the agency. Departmental expenses include employee and supplier expenses and other administrative costs, which are incurred by the agency in providing its goods and services.

#### **Administered**

Revenues, expenses, assets and liabilities that are managed by an agency or authority on behalf of the Government according to set Government directions. Administered expenses include subsidies, grants and personal benefit payments and Administered revenues include taxes, fees, fines and excises.

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### **Appropriations in the accrual budgeting framework**

In the accrual budgeting framework, separate annual appropriations are provided for:

- Departmental price of outputs appropriations: representing the Government's funding for outputs from agencies;
- Departmental capital appropriations for investments by the Government for either additional equity or loans to agencies or payments from previous years' outputs;
- Administered expense appropriations: for the estimated administered expenses relating to an existing outcome, a new outcome or a Specific Purpose Payment to the States and Territories; and
- Administered capital appropriations: for increases in administered equity through funding non-expense administered payments.

Special appropriations fund the majority of payments from the Consolidated Revenue Fund (especially those that are entitlement driven or involve transfers to State governments). The appropriation framework is discussed further in the introduction to Budget Paper No. 4, *Agency Resourcing 2007-08*.

### **Calendar year funding**

The education sector operates and is funded on a calendar year basis. However this is not consistent with the financial year recording and reporting timeframe adopted by the Australian Government and this timing difference in preparing financial year budgets creates assets and liabilities that were not previously recognised in cash budgets.

The net impact of this means that at the end of each financial year the Australian Government will record a liability (grants payable) and corresponding asset (appropriation receivable) for the second half of the calendar year.

### **Outcomes and outputs framework**

The Portfolio Budget Statements report under the Australian Government's Outcomes and Outputs framework. Outcomes, administered items and outputs form the basis of the budgetary and performance reporting framework.

### **Performance information**

Performance forecasts for each outcome are integrated into the outcome structure and are presented for each Agency in the Agency Budget Statements section of this document. Performance information for both Administered Items and Departmental Outputs is presented where applicable. For portfolio agencies which do not have Administered Expenses performance information for Departmental Outputs only is presented. Generally, performance information centres on measures of effectiveness, quality and quantity.

A number of the performance indicators presented in this publication relate to measures which, while relevant to the objectives of Australian Government funded programmes, are subject to influence not only by the performance of the Portfolio but also by actions of other parties. For example, the decisions taken by State and Territory Governments will affect the achievement of the Australian Government's objectives in school education and vocational education and training; likewise, the employment prospects of graduates will depend in significant part on the prevailing state of general economic and labour market conditions (a matter well beyond the responsibilities of the Portfolio). Interpretation of progress against indicators presented here should have close regard to this consideration, and the need to weigh the respective contributions of different parties to the achievement of any given outcome.

### **Average staffing levels**

The Portfolio uses resources flexibly to meet workload and emerging priorities throughout the year. For the Department and agencies which have more than one outcome, this means that staff may move between outcomes depending on the

## *Purpose and Structure of Portfolio Budget Statements*

workload at the time. For this reason average staffing levels shown in the document for each outcome should be regarded as indicative only.

### **GST accounting treatment**

Estimates are prepared consistent with GST accounting requirements, as outlined by the Urgent Issues Group (UIG) of the Australian Accounting Standards Board. The UIG consensus requires that expenses and assets be accounted for net of recoverable GST and revenues be accounted for net of GST payable. This means that the financial tables in this document, which generally reflect expenses, do not include any GST amounts.

### **Components of agency financial statements**

Reporting requirements for budgeted financial statements differ between agencies (for example, according to whether the agency participates in administered transactions). Therefore, not all agencies are required to report against all schedules.

The budgeted financial statements contain the estimates prepared in accordance with the requirements of the government's financial budgeting and reporting framework, including the principles of the Australian Accounting Standards and Statements of Accounting Concepts, as well as specific guidelines issued by the Department of Finance and Administration. They show the planned financial performance for the 2006-07 Budget year and each of the forward years from 2008-09 to 2010-11. The statements also include the estimated actual for 2006-07 for comparative purposes.

The schedules included in the budgeted financial statements for 2007-08 are as follows.

<b>Schedule</b>	<b>Purpose</b>
<b>Budgeted departmental income statement</b>	Shows the expected financial results for the agency. Identifies full accrual expenses and revenues, which highlights whether the agency is operating at a sustainable level.
<b>Budgeted departmental balance sheet</b>	The financial position of the agency. It helps decision makers to track the management of assets and liabilities.
<b>Budgeted departmental statement of cash flows</b>	Provides information on the extent and nature of cash flows by categorising them into expected cash flows from operating activities, investing activities and financing activities.
<b>Budgeted departmental statement of changes in equity — summary of movement</b>	This is a new statement for Portfolio Budget Statements that represents the movement of parent entity (the Commonwealth) interest in the agency. The statement has been prepared to reflect the net operating result, movements of capital return and additional capital

## *Purpose and Structure of Portfolio Budget Statements*

<b>Schedule</b>	<b>Purpose</b>
	injections from the Commonwealth.
<b>Departmental capital budget statement</b>	Shows all planned departmental capital expenditure (capital expenditure on non-financial assets), whether funded through capital appropriations for additional equity or borrowings, or from funds from internal sources.
<b>Departmental property, plant, equipment and intangibles — summary of movement</b>	Shows budgeted acquisitions and disposals of non financial assets during the Budget year.
<b>Schedule of budgeted income and expenses administered on behalf of government</b>	Identifies the main revenues and expenses administered on behalf of government.
<b>Schedule of budgeted assets and liabilities administered on behalf of government</b>	Shows the assets and liabilities administered on behalf of government.
<b>Schedule of budgeted administered cash flows</b>	Shows cash flows administered on behalf of government.
<b>Schedule of administered capital budget</b>	Shows details of planned administered capital expenditure.
<b>Schedule of administered property, plant, equipment and intangibles — summary of movement</b>	Discloses details of movements in administered non financial assets.

### **Abbreviations and conventions**

The following notation may be used:

NEC/nec	not elsewhere classified
-	nil
..	not zero, but rounded to zero
na	not applicable (unless otherwise specified)
nfp	not for publication
\$m	\$ million
\$b	\$ billion

Figures in tables and in the text may be rounded. Figures in text are generally rounded to one decimal place, whereas figures in tables are generally rounded to the nearest thousand. Discrepancies in tables between totals and sums of components are due to rounding.